

Message Text

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ACTION AF-18

INFO OCT-01 IO-14 ISO-00 M-02 A-01 CIAE-00 DODE-00 PM-07

H-03 INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01

SP-03 SS-20 USIA-15 AID-20 SCS-03 SCA-01 CPR-02 DRC-01

IGA-02 /140 W

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P R 121045Z AUG 74

FM AMEMBASSY DAR ES SALAAM

TO SECSTATE WASHDC PRIORITY 6124

INFO USMISSION USUN NEW YORK

C O N F I D E N T I A L DAR ES SALAAM 2730

USUN FOR AMBASSADOR CARTER

E.O. 11652: GDS

TAGS: CASC, TZ

SUBJECT: TANGOV DETENTION OF AMERICAN CITIZENS

REF: A. DAR ES SALAAM 2713; B. STATE 171653

1. SUMMARY: FONMIN MALECELA REAFFIRMED AUGUST 10 THAT TANGOV WOULD PERMIT INFORMATION ON AND CONSULAR ACCESS TO DETAINED AMERICANS. FONMIN OFFICIAL CHARGED WITH EFFECTING THIS DECISION EXPLAINED THAT DELAY WAS RESULT INTRA-TANGOV JURISDICTIONAL PROBLEM, BUT ACCESS WAS NOW EXPECTED AUGUST 12-13. MALECELA COMPLAINED, ON BASIS REPORTS FROM AMBASSADOR BOMANI IN WASHINGTON, THAT ACTION ON TANZANIAN REQUEST FOR PL-480 TITLE I PROGRAM BEING HELD UP PENDING RESOLUTION PROBLEM DETAINED AMERICANS. CHARGE DENIED HE OR DEPARTMENT HAD EVER MADE SUCH LINKAGE, BUT CONCEDED OTHERS IN USG MIGHT, IF PROBLEM DETAINED AMCITS NOT RESOLVED SOON. ALSO NOTED PRESS REPORTS OF REDUCED CORN HARVEST. EMBASSY CONTINUING PRESSURE ON TANGOV FOR EARLY INFORMATION ON AND ACCESS TO DETAINED AMCITS. END SUMMARY.

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2. FONMIN MALECELA TELEPHONED PERSONALLY TO REQUEST DELAY OUR APPOINTMENT AT 10:30 A.M. AUGUST 10 (DAR ES SALAAM 2713) TO 4:00 P.M. BECAUSE HE SUDDENLY DESIGNATED TO SUBSTITUTE FOR PM KAWAWA IN OFFICIAL WELCOME OF PRINCE BERNHARDT TO DAR ES SALAAM THAT MORNING. WHEN I APPEARED AT FONMIN IN AFTERNOON BERNARD MUGANDA, ACTING DIRECTOR, EUROPE-AMERICA DIVISION, FONMIN, AND AMERICAS DESK OFFICER JOHN MGAYA WELCOMED ME AND ATTENDED MEETING WITH MALECELA.

3. AFTER DELIVERING SECRETARY'S MESSAGE AND DISCUSSING TRANSFER OF PRESIDENCY (DAR ES SALAAM 2720), CONVERSATION WITH MALECELA TURNED TO AMCITS DETAINED BY TANGOV. I SAID ACTION TAKEN DURING PAST WEEK BY TANGOV TO RELEASE OR BRING TO TRIAL DETAINED AMCITS GREATLY APPRECIATED. NEVERTHELESS TWO ACTIONS MALECZTA HAD PROMISED WEEK AGO, I.E. (A) INFORMATION ON ALL AMCITS DETAINED IN TANZANIA AND (B) CONSULAR ACCESS TO THESE AMCITS, HAD NOT YET BEEN ACCOMPLISHED.

4. MALECELA REPLIED HE HAD OBTAINED APPROVAL FOR ACCOMPLISHMENT THESE TWO ACTIONS AND BERNARD MUGANDA WAS RESPONSIBLE FOR SEEING THAT THEY CARRIED OUT. MALECELA THEN TURNED TO MUGANDA WHO SAID DELAY WAS RESULT OF TRANSFER OF DETAINED AMERICANS FROM ONE JURISDICTION WITHIN TANGOV TO ANOTHER. AT LUNCH TIME THAT DAY (AUGUST 10) HE HAD FINALLY OBTAINED PERMISSION FROM B. OMARI SENIOR OFFICER IN CID OF MIN HOME AFFAIRS TO AUTHORIZE MONDAY, AUGUST 12 CONSULAR ACCESS. I ASKED IF INFORMATION ON ALL AMERICANS DETAINED WOULD ALSO BE PROVIDED. MUGANDA SAID HE BELIEVED IT WOULD. IN FACT, REMAINING AMERICANS DETAINED BY TANGOV WOULD EITHER BE CHARGED OR RELEASED MONDAY AND TUESDAY NEXT WEEK. IN LIGHT THESE DEVELOPMENTS, MALECELA SAID HE DID NOT BELIEVE IT NECESSARY FOR ME TO SEE PM KAWAWA ON THIS MATTER.

5. MALECELA THEN SAID, SOMEWHAT ARGUMENTATIVELY, THAT HE WAS MOST DISTURBED TO HEARD FROM AMBASSADOR BOMANI IN WASHINGTON THAT ACTION ON TANZANIAN REQUEST FOR PL 480 TITLE I PROGRAM BEING DELAYED BECAUSE OF PROBLEM CONCERNING DETAINED AMCITS. MALECELA ASKED IF ANY TRUTH CONFIDENTIAL

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TO THIS REPORT. I REPLIED THAT AT NO TIME IN OUR DISCUSSIONS OF DETAINED AMERICANS HAD I EVER MADE ANY LINKAGE BETWEEN PROBLEM OF DETAINED AMCITS AND ANY OTHER PROGRAM OUR TWO GOVERNMENTS WERE CONSIDERING. MALECELA, NODDING, ADMITTED THIS TRUE. FURTHER, IN NONE OF MY INSTRUCTIONS FROM DEPARTMENT CONCERNING DETAINED AMCITS HAD ANY LINKAGE TO OTHER USG PROGRAMS WITH TANZANIA BEEN MADE. NEVERTHELESS, I CONTINUED, MALECELA

KNEW WELL HOW US GOVERNMENT WORKS. ONE OF OUR ORIGINAL CONCERNS ABOUT TANGOV DELAY IN DEALING WITH DETAINED AMCITS WAS THAT THERE WAS POTENTIAL FOR THIS PROBLEM TO BECOME IRRITANT IN US-TANZANIA BILATERAL RELATIONS. WHILE FONMINISTRIES OF BOTH COUNTRIES MIGHT SEEK TO RESOLVE PROBLEM WITHOUT INVOLVING OTHER ASPECTS OUR RELATIONS, THERE IS NO DOUBT THAT THERE MAY BE THOSE IN OTHER PARTS USG WHO WOULD NOT BE ADVERSE TO MAKING SUCH LINKAGE. FURTHER, ESTIMATE US CORN HARVEST TODAY LOWER THAN FEW YEARS AGO. NEWS MAGAZINES WERE REPORTING SITUATION IN FULL. WOULD APPEAR THAT FOOD GRAINS AVAILABLE FOR PL-480 PROGRAM LESS THAT HOPED FOR. THEREFORE AMOUNT EACH COUNTRY WHICH QUALIFIED WOULD GET WOULD PERHAPS BE LESS THAN EXPECTED. FIRM ESTIMATES WOULD NOT BE POSSIBLE UNTIL END OF MONTH. TANGOV SHOULD BE AWARE, HOWEVER, THAT SATISFYING FULL AMOUNT OF ITS REQUEST FOR PL-480 TITLE I PROGRAM SIMPLY MIGHT NOT BE POSSIBLE. EMBASSY WOULD CONTINUE TO REPORT TO BEST ITS ABILITY FACTS OF TANZANIAN NEEDS FULLY AND PRECISELY. I CONCLUDED WITH COMMENT THAT IT DID SEEM BEST IF PROBLEM OF DETAINED AMCITS COULD BE SETTLED QUICKLY. MALECELA APPEARED MOLLIFIED AND SOMEWHAT PENSIVE BY MY RESPONSE. HE AGREED IN MORE SUBDUED MOOD THAT EARLY RESOLUTION AMCITS PROBLEM SENSIBLE.

6. ALERTED MUGUNDA, WHO ACCOMPANIED ME WHEN I LEFT FONMIN, THAT IF CONSULAR ACCESS NOT ACCOMPLISHED EARLY NEXT WEEK I WOULD REQUEST AGAIN APPOINTMENT WITH PM KAWAWA. MUGANDA REPLIED HE WILL AWARE I WOULD DO SO. HE HOPEFUL, HOWEVER, THAT PROBLEM DETAINED AMCITS WOULD BE RESOLVED NEXT WEEK THEREBY MAKING APPOINTMENT WITH KAWAWA UNNECESSARY.

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7. COMMENT: WE WILL CONTINUE TOO STEADILY PRESS TANGOV TO BE FULLY RESPONSIVE TO OUR REQUESTS IN THIS MATTER. BEYER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: CITIZEN PROTECTION, DETENTION, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 12 AUG 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CollinP0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974DARES02730
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740220-0370
From: DAR ES SALAAM
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740856/aaaabvyb.tel
Line Count: 157
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: A. DAR ES SALAAM 2713; B. STATE 1716, 53
Review Action: RELEASED, APPROVED
Review Authority: CollinP0
Review Comment: n/a
Review Content Flags:
Review Date: 02 JUL 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <02 JUL 2002 by elyme>; APPROVED <26 FEB 2003 by CollinP0>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: TANGOV DETENTION OF AMERICAN CITIZENS
TAGS: CASC, PFOR, TZ, US
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005